

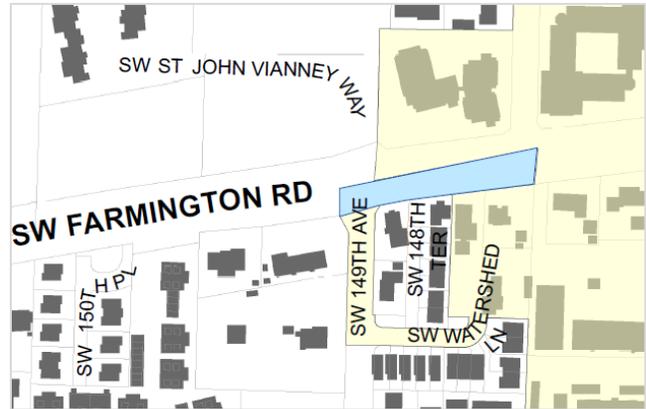
## STAFF REPORT

**Report date:** September 13, 2021

**Application/project name:** SW Farmington Road Annexation

**Application Numbers:** ANX2020-0003

**Proposal:** Expedited annexation of a portion of SW Farmington Road right of way into the City of Beaverton; withdrawal of the right of way from the Tualatin Valley Water District, the Washington County Enhanced Sheriff's Patrol District, and the Washington County Urban Road Maintenance District; and addition of the right of way to the West Beaverton Neighborhood Association Committee.



**Proposal location:** SW Farmington Road right of way south of the centerline including the intersection of SW 149th Ave/SW Farmington Road and right of way abutting 14880, 14860, 14852 and 14830 SW Farmington Road, specifically identified as Tax Lots 00800, 00700, 00601 and 00602 on Washington County Tax Assessor's Map 1S117AD.

**Applicant:** City of Beaverton

**Recommendation:** APPROVAL of ANX2020-0003.

**Contact information:**

City staff representative:      Jena Hughes, Associate Planner  
503-526-3725  
jhughes@BeavertonOregon.gov

Owner representative:      Stephen Roberts, Director of Land Use & Transportation  
503-846-6737  
155 N First Avenue, Ste. 350  
Hillsboro, OR 97124-3072

Property owner:      Washington County  
155 N First Avenue, Ste. 350  
Hillsboro, OR 97124-3072

## Existing conditions

**Zoning:** None. Washington County does not apply zoning to right of way.

**Site conditions:** Existing use of the site is a public right of way with an arterial street classification.

**Site Size:** Approximately 0.48 acres

**Location:** SW Farmington Road right of way south of the centerline including the intersection of SW 149th Ave/SW Farmington Road and right of way abutting 14880, 14860, 14852 and 14830 SW Farmington Road, specifically identified as Tax Lots 00800, 00700, 00601 and 00602 on Washington County Tax Assessor's Map 1S117AD.

**Neighborhood Association Committee:** West Beaverton NAC

**Table 1: Surrounding uses**

| Direction | Zoning   | Uses  |
|-----------|--|---|
| North     | R2 Residential Urban Medium Density                            | SW Farmington Road right of way and The Salvation Army Veterans & Family Center |
| South     | R2 Residential Urban Medium Density and Washington County R-15 | Residential, mix of single-family and multi-family housing                      |
| East:     | R2 Residential Urban Medium Density                            | SW Farmington Road right of way and the Maryville care facility                 |
| West:     | Washington County Interim                                      | SW Farmington Road right of way   |

## Application information

**Table 2: Application summaries**

| Application  | Application type | Proposal summary   | Approval criteria location                       |
|--------------|------------------|--|--|
| ANX2020-0003 | Annexation       | Annex the portion of right of way to the City of Beaverton | Metro Code Section 3.09.045. Expedited Decisions |

**Table 3: Key Application Dates**

| Application  | Submittal Date | Deemed Complete | 120-Day | 365-Day* |
|--------------|----------------|-----------------|---------|----------|
| ANX2020-0003 | Aug. 18, 2020  | N/A             | N/A     | N/A      |

\* Pursuant to Section 50.25.9 of the Development Code this is the latest date, with a continuance, by which a final written decision on the proposal can be made.

# Table of Contents

Analysis and Findings for Annexation Approval Criteria ..... 6  
    Metro Code Section 3.09.045. Expedited Decisions ..... 6  
CONCLUSION & RECOMMENDATION .....13

## Tables

Table 1: Surrounding uses ..... 2  
Table 2: Application summaries ..... 3  
Table 3: Key Application Dates ..... 3

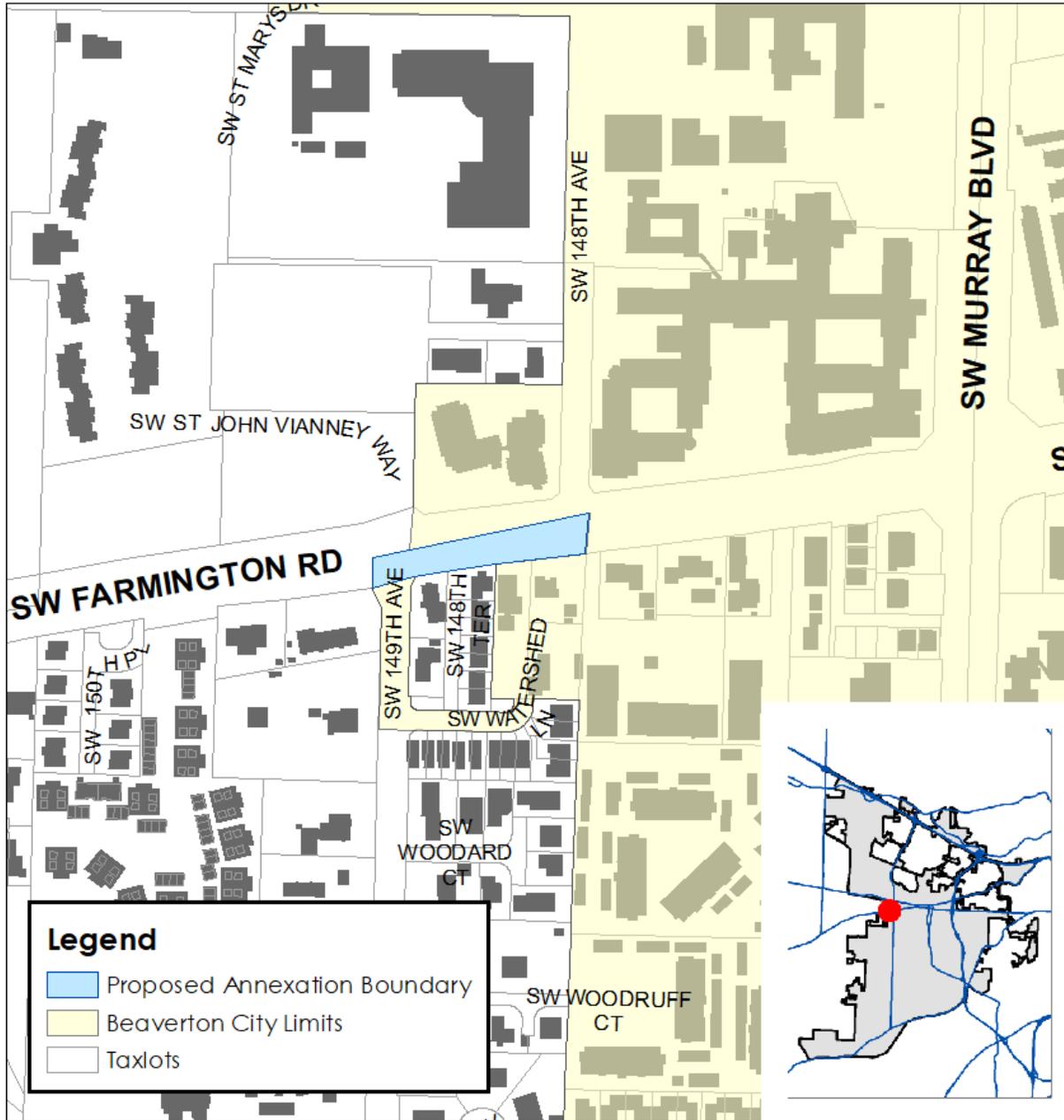
## Exhibits

Exhibit 1: ANX2020-0003 Vicinity Map..... 5

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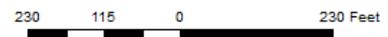


# VICINITY MAP



## ANX2020-0003: Farmington Road

COMMUNITY DEVELOPMENT DEPARTMENT  
Planning Division



01/08/2021



# Analysis and Findings for Annexation Approval Criteria

## Metro Code Section 3.09.045. Expedited Decisions

- A. The governing body of a city or Metro may use the process set forth in this section for minor boundary changes for which the petition is accompanied by the written consents of one hundred percent of property owners and at least fifty percent of the electors, if any, within the affected territory. No public hearing is required.

### FINDING:

The City of Beaverton received a letter dated March 25, 2020, consenting to annexation that was signed by Stephen Roberts, Director of Land Use & Transportation with Washington County, the sole property owner for the portion of right of way. There are no electors that reside within the annexation boundary. The City may thus use the expedited decision process for a minor boundary change and no public hearing is required by Metro Code.

**Conclusion:** Therefore, staff finds that the proposal satisfies Section 3.09.045(A).

- B. The expedited process must provide for a minimum of 20 days' notice prior to the date set for decision to all necessary parties and other persons entitled to notice by the laws of the city or Metro. The notice shall state that the petition is subject to the expedited process unless a necessary party gives written notice of its objections to the boundary change.

### FINDING:

Metro Code Section 3.09.020.J defines necessary party as "any county; city; district whose jurisdictional boundary or adopted urban service area includes any part of the affected territory or who provides any urban service to any portion of the affected territory; Metro; or any other unit of local government, as defined in ORS 195.003, that is party to any agreement for provision of an urban service to the affected territory." On August 23, 2021, 22 days prior to the date set for the first reading of the annexation ordinance, staff mailed notice of the proposal to the necessary parties. The notice stated that the petition is subject to the expedited process unless a necessary party gives written notice of its objections to the boundary change. As of the date of this staff report, no objections have been received.

**Conclusion:** Therefore, staff finds that the proposal satisfies Section 3.09.045(B).

- C. At least seven days prior to the date of decision the city or Metro shall make available to the public a report that includes the following information:
1. The extent to which urban services are available to serve the affected territory, including any extraterritorial extensions of service;

## FINDING:

This staff report was posted on the City's website no later than August 31, 2021, which is seven days prior to the first reading of the annexation ordinance at the September 7, 2021, City Council meeting and 14 days before the hearing.

Critical and essential urban services are already provided to the subject parcel by the county and area special service districts. Annexation of the property will mean a transfer of some services. The proposed annexation does not entail extraterritorial extensions of city services. More information on each urban service is provided below:

**Public Water:** The subject right of way is within the Tualatin Valley Water District (TVWD) and is served by TVWD. The City is proposing to withdraw this site from TVWD. Subsequent to annexation, the City of Beaverton will assume responsibility for water service to the subject property.

**Public Sanitary Sewer:** There is an 8-inch public sanitary sewer main within SW Farmington Road. This main is owned and maintained by City of Beaverton. The City of Beaverton will continue to maintain after annexation.

**Stormwater Drainage:** There is an 18-inch public stormwater line within SW Farmington Road. This line is owned and maintained by Clean Water Services. Upon annexation, the line will be owned and maintained by the City of Beaverton.

**Transportation:** SW Farmington Road is designated as an Arterial on the City's Functional Classification Map. The portion of right of way runs from the intersection of SW Farmington Road and SW 149th Avenue and abuts 14880, 14860, 14852 and 14830 SW Farmington Road. At this location, SW 149th Avenue is classified as a Neighborhood Route. Washington County has roadway jurisdiction and provides street maintenance to the segment of SW Farmington Road. The County will retain jurisdiction and maintenance responsibilities.

**Fire:** Tualatin Valley Fire & Rescue (TVF&R) provides fire and ambulance service to the subject right of way. TVF&R is designated as the long-term service provider to this area and will continue to serve the subject right of way after annexation.

**Schools and Parks:** The proposed annexation is within the Beaverton School District. Because the proposed action does not propose new residential dwellings, school enrollment will not be affected by the proposed annexation and no additional service demands will be imposed upon the school district. The subject right of way is within the Tualatin Hills Park & Recreation District. Subsequent to annexation, school district and park district boundaries will remain unaffected.

**Police Protection:** The portion of right of way to be annexed receives police protection from the Washington County Enhanced Sheriff's Patrol District (ESPD). The right of way will be withdrawn from the ESPD, and the City of Beaverton will provide police service

upon annexation. In practice, whichever law enforcement agency is able to respond first to an emergency does so in accordance with a mutual aid agreement.

**Planning, Zoning, and Building:** Washington County currently provides long-range planning, development review, and building inspection services to the properties. Once the annexation becomes effective, the City will conduct all planning and zoning functions associated with the site. The Beaverton land use designation will be applied to the identified right of way after annexation by the City of Beaverton pursuant to City of Beaverton Comprehensive Plan procedures and Development Code rules. Where land inside the City of Beaverton abuts the right of way being annexed, the abutting zoning will apply to the right of way to the centerline consistent with Development Code Section 10.35.1. That means the R2 Residential Urban Medium Density zone would automatically apply to portions of the subject right of way once it is annexed into the city.

2. Whether the proposed boundary change will result in the withdrawal of the affected territory from the legal boundary of any necessary party; and

#### **FINDING:**

The land that is part of this annexation proposal is currently within the Tualatin Valley Water District's service territory. The City of Beaverton is proposing to withdraw this land from TVWD's service territory. Subsequent to annexation, the land will be part of the City of Beaverton's water service territory.

Additionally, the right of way will be withdrawn from the Washington County Enhanced Sheriff's Patrol and Urban Road Maintenance Districts. The proposed annexation will not require withdrawal of territory from any other service districts identified as necessary parties, including Clean Water Services, Tualatin Valley Fire & Rescue, and Tualatin Hills Park & Recreation District.

3. The proposed effective date of the boundary change.

#### **FINDING:**

ORS 222.180 specifies that the date an approved annexation becomes effective is determined by the date the Secretary of State files the jurisdiction's decision with its office. ORS 222.180 also specifies that when annexation proceedings are initiated by a city, the city may specify a later effective date than that determined by the Secretary of State.

The City of Beaverton's annexation process requires that the proposed ordinance receive first and second readings, with the first reading taking place a minimum of one week prior to the second reading. Additionally, Article 6.6 of the City's Charter specifies that city ordinances shall take effect 30 days after their adoption by the Council and approval of the Mayor.

The right of way shown on Exhibit B of the ordinance, and described in Exhibit A, is hereby annexed to the City of Beaverton effective upon the date the ordinance is filed with the Secretary of State (as specified by ORS 222.180) or 30 days from the date of the annexation ordinance's adoption, whichever is later.

**Conclusion:** Therefore, staff finds that the proposal satisfies Section 3.09.045(C).

D. To approve a boundary change through an expedited process, the city shall:

1. Find that the change is consistent with expressly applicable provisions in:

a. Any applicable urban service agreement adopted pursuant to ORS 195.065;

**FINDING:**

Cooperative, urban service, and/or intergovernmental agreements affecting provision of service to the subject right of way has been established with all critical and essential special district service providers. This includes Clean Water Services, Tualatin Valley Fire & Rescue District, and Tualatin Hills Park & Recreation District.

No other ORS Chapter 195 Urban Service Agreements have been executed that would affect this proposed annexation. This action is consistent with existing agreements.

b. Any applicable annexation plan adopted pursuant to ORS 195.205;

**FINDING:**

The City has not submitted or received voter approval for an annexation plan related to this annexation, so this criterion is not applicable.

c. Any applicable cooperative planning agreement adopted pursuant to ORS 195.020(2) between the affected entity and a necessary party;

**FINDING:**

As noted in the findings above, the City has entered into ORS Chapter 195 cooperative agreements with Washington County, Tualatin Valley Fire & Rescue District, Tualatin Valley Water District, and Tualatin Hills Park & Recreation District. These agreements call for coordination of planning activities between each service district and the City. Although annexations are not subject to coordination under the agreement language because annexations do not trigger an immediate change in service provision from the special districts, as necessary parties, the subject districts have been notified of this proposed annexation.

d. Any applicable public facility plan adopted pursuant to a statewide planning goal on public facilities and services;

## FINDING:

The city's public facilities plan consists of the Public Facilities and Services Element of the Comprehensive Plan, the Transportation Element of the Comprehensive Plan, the City's Capital Improvements Plan, and the most recent versions of master plans adopted by providers of the following facilities and services that exist in the city: stormwater drainage, potable water, sewage conveyance and processing, parks and recreation, schools, and transportation. Where a service is provided by a jurisdiction other than the City, by adopting the master plan for that jurisdiction as part of its public facilities plan, the City has essentially agreed to abide by any provisions of that master plan. Staff could not identify any provisions in the Washington County Public Facilities Plan or special district plans applicable to the proposed annexation.

- e. Any applicable comprehensive plan;

## FINDING:

Staff reviewed both City and County comprehensive plan documents and found three applicable plans, described below.

**City of Beaverton Comprehensive Plan:** There is one policy in the City's Comprehensive Plan that is relevant to annexations. Policy 5.3.1.d states that "the City shall seek to eventually incorporate its entire Urban Service Area." The subject properties are within the Assumed Urban Services Area, which is Figure V-1 of the Comprehensive Plan. The annexation proposal is therefore consistent with the City's Comprehensive Plan.

**Washington County Aloha-Reedville-Cooper Mountain Community Plan:** The subject site is within the boundaries of Washington County's Aloha-Reedville-Cooper Mountain Community Plan, which is one of a number of planning elements that together comprise the Washington County Comprehensive Plan. Staff reviewed this plan and did not find any policies relevant to the proposed annexation.

**Washington County Comprehensive Framework Plan for the Urban Area:** There are two policies in Washington County's Comprehensive Framework Plan for the Urban Area that are relevant to annexations. The relevant policies are:

- **Policy 3, Intergovernmental Coordination:** It is the policy of Washington County to effectively coordinate its planning and development efforts with federal, state, and other local governments and special districts to ensure that the various programs and activities undertaken by these bodies are consistent with the County Comprehensive Plan; and
- **Policy 15, Roles and Responsibilities for Serving Growth:** It is the policy of Washington County to work with service providers, including cities and special service districts, and Metro, to ensure that facilities and services

required for growth will be provided when needed by the agency or agencies best able to do so in a cost effective and efficient manner.

Subsequent to annexation, the City of Beaverton will apply its Comprehensive Plan designation to the subject right of way consistent with the Washington County-Beaverton Urban Planning Area Agreement. Selection of the appropriate designation will be dictated by the City of Beaverton pursuant to City of Beaverton Comprehensive Plan procedures. Beaverton's Comprehensive Plan is consistent with state law and the Metro Urban Growth Management Functional Plan.

- f. Any applicable concept plan; and

**FINDING:**

There are no concept plans for the area of the proposed annexation, so this criterion is not applicable.

- 2. Consider whether the boundary change would:

- a. Promote the timely, orderly, and economic provision of public facilities and services;

**FINDING:**

Changes that affect public facility and service provisions to individual properties are generally subject to agreements between the City of Beaverton, Washington County, and special districts. These agreements are adopted and periodically updated to address which urban service provider will assume responsibilities for service in the event of a boundary change. By entering into these agreements and through the adoption of planning documents, the City and its service district partners have attempted to ensure that the provision of services subsequent to the proposed boundary change will be timely, orderly, and economically viable.

- b. Affect the quality and quantity of urban services; and

**FINDING:**

Responsibilities pertaining to the provision of public facilities and services will either remain unchanged or transfer to the City. In general, because cities provide services on an urban scale, they can provide services at a level equal to or higher than what is provided in unincorporated areas. Annexation to the City of Beaverton will therefore retain or enhance the quality and quantity of urban services for the annexed area.

- c. Eliminate or avoid unnecessary duplication of facilities or services.

## FINDING:

This staff report identifies which agency will be responsible for the provision of urban services in this area. The City and service providers have agreements that specify which agency provides services and these agreements therefore fulfill the role of eliminating duplication.

**Conclusion:** Therefore, staff finds that the proposal satisfies Section 3.09.045(D).

- E. A city may not annex territory that lies outside the UGB, except it may annex a lot or parcel that lies partially within and partially outside the UGB.

## FINDING:

The territory proposed to be annexed into the City of Beaverton lies wholly within the UGB.

**Conclusion:** Therefore, staff finds that the proposal satisfies Section 3.09.045(E).

## **CONCLUSION & RECOMMENDATION**

Based on the facts and findings presented, staff concludes that the proposed owner-initiated annexation meets all pertinent criteria outlined in Metro Code Section 3.09.045 for an expedited annexation.

Therefore, staff recommends that City Council adopt an ordinance annexing the portion of SW Farmington Road right of way; withdrawing the right of way from the Tualatin Valley Water District, the Washington County Enhanced Sheriff's Patrol District, and the Washington County Urban Road Maintenance District; and adding the right of way to the West Beaverton Neighborhood Association Committee, effective as of the date the ordinance is filed with the Secretary of State as specified by ORS 222.180 or 30 days from the date the ordinance is signed, whichever is later.